

Contents

Preliminary Note on the Euro Crisis xi

Preface xiii

Citation Forms xix

Abbreviations xxi

**INTRODUCTION Reconciling Europe and the Nation-State
in Law and History 1**

Representative Government, Democratic
Legitimacy, and “Europe” 4

Administrative Governance and the
Distinction between Control and
Legitimation of Regulatory Power 14

National Legitimation and the Administrative
Character of European Governance 23

**CHAPTER ONE Situating the Argument: Legal History,
Institutional Change, and Integration Theory 33**

1.1 Administrative Governance as an Alternative
Analytical Framework 33

1.2 Delegation as a Normative-Legal Principle 44

1.3 The Importance of National Antecedents 57

**CHAPTER TWO The Interwar Crisis and the Postwar
Constitutional Settlement of
Administrative Governance 61**

2.1 The Crisis of Parliamentary Democracy
and Lessons Learned 62

2.2 Elements of the Postwar
Constitutional Settlement 74

| | | |
|----------------------|---|------------|
| | Delegation and the Legislative Function Redefined | 75 |
| | Technocracy and the Leadership of the National Executive | 81 |
| | Courts as Commitment Mechanisms: Collective Democracy and Individual Rights | 85 |
| | 2.3 Mediated Legitimacy and the Conditions for Constitutional Stability in the Two Postwar Eras | 88 |
| CHAPTER THREE | Supranational Delegation and National Executive Leadership since the 1950s | 91 |
| | 3.1 A New Deal for Europe?: Technocratic Autonomy, the Treaty of Paris, and the Need for a National Executive Role | 95 |
| | 3.2 Toward National Executive Control?: Negotiating the Treaty of Rome | 107 |
| | 3.3 From Control to Oversight: the Luxembourg Compromise, the European Council, and Beyond | 120 |
| CHAPTER FOUR | Supranational Delegation and National Judicial Review since the 1960s | 133 |
| | 4.1 The European Court of Justice and Judicially Sanctioned Spillover | 137 |
| | 4.2 Defining National Judicial Deference to Supranational Delegation from the 1960s to the 1980s | 152 |
| | 4.3 Defining the Limits of Strong Deference: <i>Kompetenz-Kompetenz</i> in the Constitutional Politics and Jurisprudence of the Last Two Decades | 166 |
| CHAPTER FIVE | Supranational Delegation and National Parliamentary Scrutiny since the 1970s | 189 |
| | 5.1 The Pivotal Change: Subsidiarity and the Expansion of Supranational Regulatory Power After 1986 | 191 |

| | | |
|------------|--|-----|
| 5.2 | The Institutionalization of National Parliamentary Scrutiny under National Law since the 1970s | 202 |
| 5.3 | Toward a Polycentric Constitutional Settlement: National Parliaments and Subsidiarity under Supranational Law in the 2000s | 225 |
| CONCLUSION | The Challenge of Legitimizing Europeanized Administrative Governance | 251 |
| | Beyond Delegation?: Density, Democracy, and Polycentric Constitutionalism in the European Union | 256 |
| | Legitimation and Control Revisited: Toward a European Conflicts Tribunal? | 266 |
| | Sovereignty, the Nation-State, and Integration History | 277 |
| | References | 283 |
| | Table of Cases | 317 |
| | Index | 325 |